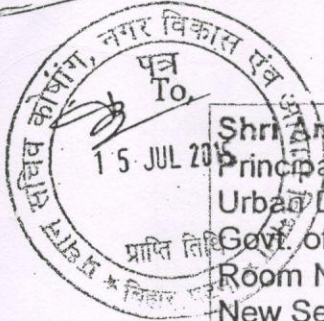


IMMEDIATE

F. No. K -14014/110/2014-UPA  
Government of India  
Ministry of Housing & Urban Poverty Alleviation  
(UPA Division)

Nirman Bhavan, 215-B  
New Delhi.  
Dated: 7<sup>th</sup> July, 2014.



To,  
Shri. Amrit Lal Meena  
Principal Secretary,  
Urban Development Department,  
Govt. of Bihar,  
Room No. 101, 1st Floor, Vikas Bhavan  
New Secretariat  
PATNA - 800015

**Subject: Review Meeting of National Urban Livelihoods Mission (NULM) with States/ UTs on 05-06-2015 - Forwarding the Minutes - reg.**

I am directed to refer to the subject mentioned above and to enclose herewith the minutes of the review meeting held on 05-06-2015 under the Chairpersonship of Secretary (HUPA) for further necessary action.

Encl: A/a

Yours faithfully,

(A.K. Sinha)

Under Secretary to the Government of India  
Telefax: 2306 1185.

Copy for information to:

1. PPS to Secretary (HUPA), M/o HUPA, Nirman Bhawan, New Delhi
2. PS to Joint Secretary (UPA), M/o HUPA, Nirman Bhawan, New Delhi
3. PS to Director (UPA), M/o HUPA, Nirman Bhawan, New Delhi



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## Minutes of Secretary's Review Meeting on NULM

Date : 5<sup>th</sup> June 2015  
Venue : NBO Hall, Nirman Bhavan, New Delhi  
Chair : Dr. N. Chatterjee, Secretary (HUPA)  
List of Participants : Annexure I

1. Joint Secretary (UPA) welcomed the Chairperson and other participants of the meeting and thereafter requested the Chairperson to address the gathering.
2. Secretary (HUPA) initiated the discussion by highlighting the need for better performance by the States under National Urban Livelihood Mission (NULM). Secretary further invited suggestions from States for making NULM a vibrant mission. If necessary, the provisions of the guidelines may need to be revisited.
3. Secretary also mentioned that it is proposed to extend the Mission to all the statutory towns subject to approval of the competent authority and suggested that all the States should create a panel of technical experts so that when NULM is extended to other cities/ towns, experts can be engaged at the earliest in such cities/ towns.
4. Secretary referred to the huge unspent balance resting with States at the end of FY 2014-15 and queried about what strategies the States planned to adopt in order to absorb funds in the current financial year. It was suggested that all States should prepare an activity chart prioritising activities that would ensure an expeditious utilisation of funds.
5. JS (UPA) mentioned that there was a need for placing all institutions such as Governing Council (GC), Executive Committee (EC), State Mission Management Unit (SMMU), City Mission Management Unit (CMMU), Project Sanctioning Committee (PSC) and Taskforce in an operational mode as they would help in delivering the targets as laid down in the mission. Further, technical experts and Community Organisers (COs) should be engaged early



to supplement the skills of the existing staff of the ULBs. Funds available under IEC activities should be utilised for propagation of NULM in States as better the dissemination of information, more is the outreach.

## 6. Karnataka

6.1 Director, Municipal Administration stated that progress is slow in Employment through Skills Training and Placement (EST&P) component due to a cautious approach taken by State based on SJSRY experience when many STPs failed to deliver results. Further, background check of candidates (claimed to be trained by such STPs) raised questions on the credibility of such institutes. There are a limited no of government institutions for training. At present training is being done through government institutions only. Till previous year, payment was routed through the Collectorate to avoid misappropriation of funds which delayed the process; hence State has decided that payment would be directly made to the ULBs in the current FY. The State has also reduced the target for this year.

6.2 Regarding the applications pending in the bank, it was clarified by the State that after initial difficulties processes have been streamlined in the last six months after the issuance of RBI circulars, RBI/2014-15/573 dated April 23, 2015 and RBI/2014-15/177 dated August 14, 2014. Chair suggested that the matter of Bank loans could be taken up in GC meeting.

6.3 Technical experts could not be appointed till now as SJSRY experts had filed a court case demanding re-engagement under NULM. State has resolved the issue and SMMU experts would be in position soon.

6.4 Resource Organisations (ROs) have not been appointed by the State. COs are also very less in number and they are involved in various other works. Secretary (HUPA) suggested that agencies empanelled by NRLM or NABARD to form, federate and link SHGs to banks may also be assigned the role of ROs under NULM so as to expedite the process of social mobilisation.



- 6.5 Shelters are already operational in all the major cities, but these need to be converted into permanent all weather shelters. 8 DPRs have been approved so far. 4 new shelters are planned to be constructed in the FY 2015-16. 35 existing shelters would be funded for their operation and Maintenance (O&M) under NULM. The average cost of constructing a shelter in Karnataka varies between Rs. 40 lakhs to 90 lakhs depending upon the location.
- 6.6 Secretary, Urban Development, Karnataka further mentioned that draft rules for Street Vendors' Act have been framed and sent to Law Department for vetting. Secretary (HUPA) advised that the State must ensure that Rules and Schemes under the Street Vendor's Act should be finalised as soon as possible. Secretary (HUPA) suggested that States, while drafting their rules, may refer to the Rules being framed by the Ministry for UTs without legislature.
- 6.7 Secretary (UD), Karnataka sought clarification regarding the implementation of Street Vendors' Act and Support to Urban Street Vendors (SUSV) component of NULM. Secretary (UD) mentioned that legal issues regarding allocation of space to the street vendors are not clearly defined in the guidelines and a Model needs to be developed and circulated to all the States. Secretary (HUPA) suggested that JS (UPA) may hold consultations with a subgroup of States and develop a Model which can be circulated among States/ UTs for their reference in this regard.
- 6.8 JS (UPA) stated that Ministry has entered into a Memorandum of Understanding (MoU) with NSDC to address the issue of skill training in the States. Karnataka was asked to follow up the MoU with National Skill Development Corporation (NSDC). It was mentioned by the State that they are awaiting the approval of their Finance Department to proceed in the matter.
- 6.9 Secretary (UD), Karnataka assured that the State would report improved expenditure under NULM in the next quarter ending September 2015.



## 7. Bihar

- 7.1 Principal Secretary (UDHD) mentioned that Bihar had empanelled 34 STPs after following a tendering process. The performance of the STPs was reviewed and as six of the STPs had not conducted any training programme, such STPs were deregistered.
- 7.2 The State of Bihar has designed a MIS (link to be provided on the NULM website of the State) which would capture all the details of a beneficiary. This MIS would be integrated with NULM MIS so that data needs to be entered only once. Prospective candidates will be able to register online and verification would be done using UID. Secretary (HUPA) cautioned that Adhaar may be used but should not be made mandatory for enrolments in ESTP as per directives of Hon'ble Supreme Court. Principal Secretary (UDHD) further suggested that data of trainees who are undergoing training through Skill Development schemes of other Ministries should be integrated and made available to the States so as to avoid duplication of beneficiaries.
- 7.3 Principal Secretary (UDHD) mentioned that biometric attendance and CCTV has been made mandatory in all training institutes in Bihar.
- 7.4 Bihar has already obtained Cabinet approval for delegation of powers to its various Committees.
- 7.5 Principal Secretary, UDHD mentioned that JEEVIKA or Bihar Rural Livelihoods Promotion Society, which is an independent society set up by the Government of Bihar and supported by the World Bank, has successfully worked towards creating vibrant community institutions of women in the rural areas. The resources of JEEVIKA would be utilised to replicate the success in the urban areas under NULM.
- 7.6 Principal Secretary (UDHD) mentioned that State has enough land to construct shelters and areas near hospitals and bus stands have already



been identified in all 38 district headquarters. Work on the shelters will progress soon.

7.7 Presently, Bihar has its own State Act for street vending. Principal Secretary (UDHD) however assured that Bihar will be implementing the National Act. Accordingly, draft rules under National Act have been prepared and will be sent to the Cabinet for approval. Secretary (HUPA) advised that the State must ensure that Rules and Schemes under the Street Vendor's Act are ready to be notified as soon as possible.

7.8 Principal Secretary (UDHD) mentioned that the final UC for the FY 2014-15 will be submitted by the 8<sup>th</sup> of June 2015.

7.9 Principal Secretary, UDHD made three suggestions for improving the implementation of NULM –

7.9.1 As per NULM guidelines, revolving fund to SHGS is Rs 10000/- while it is Rs. 50000/- under NRLM. Principal Secretary, UDHD suggested that similar provisions should be made under NULM. JS (UPA) clarified that under NRLM, SHGs are provided with RF of minimum of Rs. 10,000 and up to a maximum of Rs. 15,000 per SHG. Community Investment support Fund (CIF) to the tune of Rs.3000 per SHG member, is provided to the CLFs in the intensive blocks, to be maintained as resource in perpetuity by the CLF. Initially, in the absence of emergence of CLF, the CIF to the tune of Rs.50000 is given to SHG directly on developing its Micro-credit Plan/Micro-plan, to be repaid to CLF via SHG Federation at the village level.

7.9.2 Principal Secretary, UDHD further suggested that Entrepreneurship Development Programme (EDP) training under Self Employment Programme may be conducted through Rural Self Employment Training Institute (RSETI). Also, RSETI like institutions may be set up for urban areas. JS (UPA) mentioned that the matter has already been taken up with MoRD.



7.9.3 Principal Secretary, UDHD requested that MIS training be organised for State personnel through Video conference. It was informed that officials of the State of Bihar have already been trained in the Ministry in February 2015. Provision has been made for resolving queries of users on NULM website. Specific queries however, can be resolved by Bihar by sending the concerned personal to the Ministry.

## 8. Maharashtra

8.1 Principal Secretary and Mission Director, Government of Maharashtra mentioned that work of skill training under NULM in Maharashtra was given to Maharashtra Skill Development Society (MSDS) which was formed to coordinate entire skill training in the State. Delay in performance under EST&P component was because of MSDS. Further, State had to address the issue of repeated training being provided to same beneficiaries. Currently 460 STPs have been empanelled. MoU with NSDC has been signed and 50000 candidates are to be trained under NSDC.

8.2 Principal Secretary, Maharashtra mentioned that BPL list available with the State is very old and should not be used under NULM. Upon enquiry as to whether provisional SECC data could be used or not for identification of beneficiaries in Maharashtra, Secretary (HUPA) clarified that the matter of use of SECC data for identification of beneficiaries for NULM is being taken up with the concerned authority. Secretary (HUPA) however, added that this data should be used cautiously as the data was collected in 2011 and migrant population is a significant part of urban poor population.

8.3 Principal Secretary, Maharashtra mentioned that the work of reviving old dysfunctional SHGs would be given to Mahila Arthik Vikas Mahamandal (MAVIM), This should enable them to form SHGs under SM&ID component of NULM.



8.4 Principal Secretary, Maharashtra confirmed that interviews for technical experts are over and appointments would be finalised soon. COs would also be recruited shortly.

8.5 Principal Secretary, Maharashtra stated that non-availability of land in Brihanmumbai Municipal Corporation (BMC) is posing a challenge to creation of shelters in the area. Local people are also resisting building of shelters in their locality. The situation is better in other areas of Maharashtra. Secretary (HUPA) reminded the State that the Hon'ble Supreme Court in their order dated April 24, 2015 had specifically mentioned Maharashtra as one of the States having zero operational shelters. The State should thus take up the issue very seriously and ensure that enough number of shelters are operationalised during the current year. The State representative assured that it intends to build 25 new shelters and refurbish 50 shelters during 2015-16.

8.6 Principal Secretary, Maharashtra mentioned that Rules for Street Vendors Act have been prepared and sent to Law Department for vetting. Secretary (HUPA) advised that the State must ensure that Rules and Schemes under the Street Vendor's Act are finalised as soon as possible.

8.7 It was confirmed by the Principal Secretary that Annual Action Plan for the FY 2015-16 of the State would be sent to the Ministry by 12<sup>th</sup> June 2015.

## 9. Telengana

9.1 It was mentioned by M.D. MEPMA, Government of Telengana, that there are two reasons for their success in SHG movement. Firstly, there is no interest to be paid by the beneficiaries for bank loans and hence they are quite involved in SHG activities. Secondly, Telengana has a huge pool of COs who mobilise and also ensure repayment of dues on time.

9.2 It was mentioned by M.D. MEPMA that Draft rules for Street Vendors Act have been prepared and sent to the Law Department for vetting. Secretary



(HUPA) advised that the State must ensure that Rules and Schemes under the Street Vendor's Act are finalised as soon as possible.

- 9.3 M.D. MEPMA enquired whether State MIS could be linked to NULM MIS. JS (UPA) suggested that this should be immediately done by the State.
- 9.4 M.D. MEPMA further enquired whether one time grant of Rs 20 lakhs could be given to City Livelihood Centres for construction purposes or not. JS (UPA) said that under the current operational guidelines of SM&ID, there is a provision for Rs 10 lakhs only and this money cannot be utilised for construction purposes. This matter may however, be taken up with the appropriate authority.
- 9.5 M.D. MEPMA also enquired whether residential facilities could be provided to Skill trainees from outside the region or not. JS (UPA) mentioned that draft Cabinet note of the Ministry of Skill Development and Entrepreneurship which has prescribed Common Norms to ensure uniformity across different ministries is under approval. Once the approval is obtained there would be clarity on this issue.

## 10. Chhattisgarh

- 10.1 Director, Urban Administration, Chhattisgarh said that they would spend the unspent balance of FY 2014-15 within the next quarter ending September 2015.
- 10.2 Director (UA), Chhattisgarh raised the issue of stipend for trainees to be included in the budget for skill training. JS (UPA) mentioned again that Skill Development and Entrepreneurship Ministry is introducing Common Norms to be followed by all institutions/ agencies imparting skill training. This would take care of most of the issues raised by the States regarding skill training.



10.3 At present Chhattisgarh has not updated NULM MIS. It was confirmed by Director (UA), Chhattisgarh that NULM MIS would be updated by 31<sup>st</sup> July 2015.

## 11. Andhra Pradesh

11.1 JS (UPA) urged the State to spend their unspent balance by the next quarter ending September 2015.

11.2 Additional Mission Director, MEPMA, Government of Andhra Pradesh proposed that RCEUS Hyderabad would be empanelled by the state as their training agency. JS mentioned that RCUES may be empanelled for training under CBT.

11.3 Additional Mission Director, MEPMA, mentioned that 15 shelters are operational in the State. 20 shelters would be refurbished and 5 new Shelters would be constructed in the current year.

11.4 It was mentioned by Additional Mission Director, MEPMA that draft rules for Street Vendors Act have been drafted and sent to Municipal Administration. Secretary (HUPA) advised that the State must ensure that Rules and Schemes under the Street Vendor's Act are finalised as soon as possible.

## 12. Delhi

12.1 Secretary (HUPA) mentioned that State Mission Management Unit, Resource Organisations, task forces and other bodies have to be constituted in the NCR region of Delhi for better implementation of NULM. Secretary (HUPA) also said that the list of urban poor has not been updated in Delhi which is posing difficulties in all projects targeted towards urban poor. It was suggested that Delhi may consider entering into an agreement with NSDC for skill training. In view of the tardy performance of Delhi, the slow progress of NULM would be brought to the notice of Chief Secretary, Delhi.



12.2 Additional Commissioner, North MCD mentioned that Delhi Urban Shelter Improvement Board (DUSIB) is in charge of shelters for urban homeless.

12.3 Additional Commissioner further mentioned that draft rules for Street Vendors Act have already been notified and formulation of Scheme is in process.

### 13. Gujarat

13.1 Deputy Mission Director stated that the institutional structures like SMMU and CMMU have been put in place; hence activities would be expedited from in future.

13.2 Deputy Mission Director also mentioned that process for RO selection has been initiated with Gujarat Livelihood Promotion Company (GLPC).

13.3 It was mentioned by Deputy Mission Director that draft rules for Street Vendors Act would be formulated by July end. Secretary (HUPA) advised that the State must ensure that Rules and Schemes under the Street Vendor's Act should be finalised as soon as possible.

13.4 Deputy Mission Director mentioned that reply to the information sought by the Ministry with regards to the court affidavit would be sent shortly.

### 14. Madhya Pradesh

14.1 Additional Commissioner, UAD, Bhopal mentioned that delay in implementation of NULM was due to ULB elections.

14.2 Additional Commissioner stated that State has already started recruitment of technical experts and the process would be complete by 5<sup>th</sup> July 2015. COs will be empanelled soon.

14.3 It was confirmed by Additional Commissioner that UC for FY 2014-15 would be submitted soon.



14.4 Additional Commissioner said that State will take legal opinion on the provisions of the National Street Vendors Act vis-a-vis the State Act which is already in operation. JS (UPA) advised that this may be expedited.

#### 15. Rajasthan

15.1 Project Director, LSG Department, Government of Rajasthan confirmed that, all unspent balance would be spent by quarter ending September 2015.

15.2 Project Director mentioned that MoU was signed with Rajasthan Skill Development Agency (RSDA) for skill training in December 2014. RSDA, however could not deliver as they themselves did not have enough resources. Presently the situation is better and progress is expected under EST&P.

15.3 Project Director stated that bids have been invited to empanel an agency which would provide COs and technical experts.

15.4 It was stated that tender has been finalised for an agency which would conduct Street Vendor's survey. Secretary (HUPA) advised that the State must ensure that Rules and Schemes under the Street Vendor's Act are finalised as soon as possible.

15.5 Secretary (HUPA) would be drawing the attention of the Chief Secretary of the State so as to improve the performance of NULM.

#### 16. Tamil Nadu

16.1 Assistant Project Officer, Government of Tamil Nadu stated that 94,894 candidates were trained in FY 2014-15 which includes the previous year's balance of 26,032 candidates. Out of these 94,894 candidates, 5,200 candidates have been placed through 50 Skill Training Partners.



16.2 APO informed that process of recruitment of experts has been completed and finalised list would be sent for approval of Government. 232 COs have already been recruited.

16.3 APO mentioned that ROs would be empanelled by the end of June 2015.

16.5 It was informed by APO that draft rules for Street Vendors Act have been drafted and vetted by Law Department. It would be circulated soon. The State must ensure that Rules and Schemes under the Street Vendor's Act are finalised as soon as possible.

## 17. West Bengal

17.1 Director (SUDA) and Mission Director (WBSULM), Government of West Bengal assured that unspent balance under NULM would be spent by 15<sup>th</sup> December 2015.

17.2 Director (SUDA) mentioned that appointment of technical experts is in process. A Selection Committee has been formed for the purpose.

17.3 It was stated that 37 shelters are run by Social Welfare Department in the State.

17.4 As mentioned by Director (SUDA), Street Vending Model has been created in Kolkata. They have created a demand based online registration system. Online application is invited from 15<sup>th</sup> July to 15<sup>th</sup> August. Then these applications would be verified with an existing survey done by Kolkata Police and Kolkata Municipal Administration.

17.5 Director (SUDA) made three suggestions that there should be some provision of funds for CLFs. Director (SUDA) also said that RF for SHGs should be increased from Rs. 10000/- to Rs. 25000/-. Also transport allowance and stipend for trainees should be provided under Skill Training for better implementation of NULM.



## Summary

JS (UPA) summarized the proceedings as follows:

- a) UCs for the FY 2014-15 to be submitted by 30<sup>th</sup> June 2015.
- b) MIS to be commenced and completed within 31<sup>st</sup> July 2015.
- c) Rules and schemes for National Street Vendors Act to be notified by September 2015.
- d) Progress under Shelters for Urban Homeless for the FY 2015-16 to be shown by August 2015.
- e) Milestones to be reached within August 2015.



## Annexure I

List of Participants of the Review Meeting with State Secretaries and NSDC for implementation of National Urban Livelihoods Mission held on

- 1) Dr N Chatterjee, Secretary, Ministry of Housing & Urban Poverty Alleviation ...  
Chairperson
- 2) Shri B K Agarwal, Joint Secretary, Ministry of Housing & Urban Poverty Alleviation
- 3) Smt Archana Mittal, Director (UPA), Ministry of Housing & Urban Poverty Alleviation.
- 4) Shri T.K. Anil Kumar, Secretary, Urban Development, Govt. of Karnataka.
- 5) Dr. N. Manjula, Director (Municipal Administration), Govt. of Karnataka.
- 6) Shri Suprasanna, Chief Project Officer, Urban Poverty Alleviation Mission Unit,  
Directorate of Municipal Administration, Govt. of Karnataka
- 7) Dr Rohit Yadav, Director & CEO, Govt. of Chhattisgarh
- 8) Shri Amrit Lal Meena, Principal Secretary, Urban Development & Housing  
Department, Govt. of Bihar
- 9) Shri Sanjeev Pandey, Project Co-Ordinator, Urban Development & Housing  
Department, Govt. of Bihar
- 10) Shri Ajay Kumar Singh, PMC (NULM), Govt. of Bihar
- 11) Shri R Sambashiva Rao, Additional Mission Director, MEPMA, Govt. of Andhra  
Pradesh
- 12) Shri L Kodamda Rao, Dy Director, MEPMA, Govt. of Andhra Pradesh
- 13) Shri Bhavin Pandya, Dy Mission Director, Govt. of Gujarat



- 14) Ms. Meeta Rajivlochan, Principal Secretary, Commissioner & Mission Director, Govt. of Maharashtra
- 15) Dr Dilraj Kaur, Additional Commissioner, North MCD, NCT of Delhi
- 16) Rakesh Chhabra, Dy Director, New Delhi Municipal Council, NCT of Delhi
- 17) Shri Shailender Denia, S.E, NCT of Delhi
- 18) Shri V M John, Asst. Commissioner, EDMC, NCT of Delhi
- 19) Shri M A Rehman, Addl Dy Commissioner, NDMC, NCT of Delhi
- 20) Ms. Preeti Mathur, Project Director, LSG Department, Govt. of Rajasthan
- 21) Shri Manindra Nath Pradhan, Director (SUDA) & Mission Director (WBSULM), Govt. of West Bengal
- 22) Dr B Janardan Reddy, CDMA & MD – MEPMA, Govt. of Telangana
- 23) Ms. Priyanka Das, Addl Commissioner, Govt. of Madhya Pradesh
- 24) Shri R S Krishnan, Asst. Project Officer, Govt. of Tamil Nadu
- 25) Ms. Sonali Mukherjee, Social Development Specialist, SLSU, SNPUPR
- 26) Shri Vinod Nair, Skills & Livelihoods Specialist, SLSU, SNPUPR
- 27) Shri Banibrata Banerjee, MIS Specialist, SLSU, SNPUPR
- 28) Ms. Anjali Samal, NMM-HR & CB, NMMU, M/o HUPA
- 29) Shri Ajay Kumar, NMM-SM&ID, NMMU, M/o HUPA



30) Shri Damodar Mishra, NMM – FI&ME, NMMU, M/o HUPA

31) Shri J M Singh, Accounts Officer, UPA Section, M/o HUPA

32) Ms. Garima Gupta, MIS Support Programmer, UPA Section, M/o HUPA