

पत्रांक:— 04/NULM-03/16/...../न0वि0एवंआ0वि0

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बिहार सरकार
नगर विकास एवं आवास विभाग

प्रेषक:—

विशेष सचिव—सह—निदेशक,
नगर विकास एवं आवास विभाग।

सेवा में,

अपर मुख्य सचिव, शिक्षा विभाग,
अपर मुख्य सचिव, समाज कल्याण विभाग,
प्रधान सचिव, उद्योग विभाग,
प्रधान सचिव, वित्त विभाग,
प्रधान सचिव, श्रम संसाधन विभाग,
प्रधान सचिव, विज्ञान एवं प्रावैधिकी विभाग,
सचिव, ग्रामीण विकास विभाग,
सचिव, खाद्य एवं उपभोक्ता संरक्षण विभाग,
सचिव, ग्रामीण कार्य विभाग,
सचिव, अनुसूचित जाति/अनुसूचित जन जाति विभाग,
लीड बैंक के राज्य स्तरीय पदाधिकारी,
राष्ट्रीयकृत बैंक के राज्य प्रमुख,
भारतीय रिजर्व बैंक के राज्य प्रतिनिधि,
उद्योग संघ के प्रतिनिधि,
स्वयंसेवी संस्था/फेडरेशन के प्रतिनिधि,
राज्य मिशन निदेशक, एन0आर0एल0एम0,
आवास एवं शहरी गरीबी उन्मूलन मंत्रालय, भारत सरकार के प्रतिनिधि,
राज्य मिशन निदेशक, एन0यु0एल0एम0,
क्षेत्रीय प्रबंधक, हुडको।

पटना, दिनांक 24/01/19

विषय:— दिनांक—04.02.2019 को मध्याह्न 12:00 बजे दीनदयाल अन्त्योदय योजना –
राष्ट्रीय शहरी आजीविका मिशन (DAY-NULM) की राज्य स्तरीय कार्यपालिका
समिति (Executive Committee) की निर्धारित बैठक में भाग लेने के संबंध में।

महाशय,

निदेशानुसार उपर्युक्त विषय के संबंध में कहना है कि दीनदयाल अन्त्योदय योजना— राष्ट्रीय
शहरी आजीविका मिशन (DAY-NULM) की राज्य स्तरीय कार्यपालिका समिति (Executive Committee)
की बैठक विकास आयुक्त, बिहार की अध्यक्षता में उनके कार्यालय कक्ष में दिनांक—04.02.2019 को
मध्याह्न 12:00 बजे निर्धारित है। बैठक का एजेंडा संलग्न है।

अतः अनुरोध है कि, वर्णित बैठक में ससमय भाग लेने की कृपा की जाय।

अनु0—यथोक्त।

विश्वासभाजन,

25.1.19

विशेष सचिव—सह—निदेशक,
नगर विकास एवं आवास विभाग।

State Urban Livelihoods Mission
Urban Development & Housing Department, Govt. of Bihar

Agenda Note for 6th Executive Committee (EC) Meeting

Agenda 1/10

Confirmation of the Minutes of the previous meeting.

Agenda 2/10

The Action taken on the various items discussed during the previous EC meeting.

Majority of the actions suggested in the 5th Executive Committee meeting have been complied. Brief Action Taken Report is enclosed as Annexure-1.

Agenda 3/10

Review of the progress during the financial year 2018-19.

Employment through Skill Training (EST&P) –Against the annual target of 15000, total 9357 beneficiaries were enrolled till December 2018 under the EST&P component. Out of the enrolled candidates, 3866 have already been trained and 2152 candidates were undergoing training. Certificates have already been given to 4084 successful candidates. Out of these trained beneficiaries, 235 trainees have been placed in wage employment by the end of December – 2018.

Against the requirement of about 300 SDCs to achieve its annual targets of 2018-19 by the department only 67 Skill Development Centres are functional covering only 25 Urban Local Bodies. Despite the fact that BSDM had allotted 203 SDCs to UD&HD, 117 Centres had been returned to it on account of non-starter or the trades were not relevant in the context of the urban sector. Remaining 19 Centres had either not signed a MoU with the ULB or were non-functional. As a result, 117 ULBs still do not have any SDC to conduct the training program. Lack of enough number of SDCs in all the 142 towns has decelerated the progress of the component.

Social Mobilization & Institutional Development (SM&ID) – Under the SM&ID component, 4818 SHGs have been formed against the annual target of 3500 till December 2018. Revolving Funds have been distributed to 1526 SHGs against the target of 2500. 926 eligible SHGs will get receive the revolving funds during *Shahri Samrdhi Pakhwara* to be organized from Feb 1 to 15, 2019. During the period 123 ALOs were formed against the target of 150. Despite the tendering process initiated thrice, resource originations could not be engaged as agencies that had submitted proposals in response to the RFP, did not meet the eligibility criteria. The progress of the SM&ID component has been affected due to non-availability of resource organizations. However, City Mission Managers appointed by the PMC achieved the targets with the support of Community Resource Persons (CRPs).

Support to Urban Street Vendors (SUSV) – As SM&ID, the field level tasks under the SUSV component also required support of the resource organization for the survey of street vendors, development and implementation of street vending plans, networking and coordination with other departments and capacity building. However, despite the best efforts by the department and PMC, resource organisations could not be engaged.

Notwithstanding the fact that there was no resource organisation, the revalidation surveyed street vendors data was carried out. During the process 32091 (after validation and removal of

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duplicates) street vendors were identified. Out of which the identity cards have been given to 11524 Street Vendors. Against the target of establishing 10 vending zones, 7 have been already been sanctioned and funds released. Besides sanctioning of these vending zones, technical sanction to 11 new proposals has been granted and 9 proposals have been submitted to the technical cell for appraisal and sanction.

Shelter for Urban Homeless (SUH) – Under the SUH component, refurbishment of 39 shelters have been completed and handed over to Area Level Organization for its operation and maintenance. Besides refurbishment of the existing shelters, construction of 24 new shelters has been completed out of which 15 have been made operational and handed over to ALOs. 9 other shelters were ready and would be made functional after the formal inauguration. Construction of 6 shelters is in progress.

Self-Employment Program (SEP) – Under SEP component, bankers were oriented on the mission objectives. As an outcome, DAY-NULM has been included in the agenda of SLBC and DLCC. Against the target of 2200 individual and group beneficiaries, 2038 have been provided with credit facilities. However, credit linkage of SHGs could not get the momentum due to lackadaisical attitude of the bankers in providing credit facilities to the urban SHGs. Against the target of 2130, only 180 SHGs were provided with credit linkages. The banker's response and actions in providing loans to the eligible beneficiaries have been gradual which is reflected from the fact that there were more than 1953 applications pending at Bank level for approval.

Agenda 4/10

Renewal & Termination of contract of community resource persons (CRP) for implementing social mobilization activities.

Community Resource Persons (CRPs) are members of a mature SHG, who have good knowledge and experience of SHG concepts, group management norms, SHG meeting process, book-keeping, agenda fixation etc. They have the ability and skills to motivate the poor, and conduct training by drawing lessons from their personal experiences and the best practices of their SHGs. CRPs act as guides and role models for other poor individuals. As per the SM&ID guidelines, a pool of CRPs, professionals, civil society organizations, resource agencies with domain expertise and experience (e.g. issues like bank linkage, bookkeeping and accounts, micro-planning, micro-investment process, roles and responsibilities of members, etc.), should be identified and engaged for providing capacity building inputs to the community institutions.

Despite best efforts by PMC to engage capable resource organisations for assisting Self Help Groups and their federations in bank linkage, bookkeeping and accounts, micro-planning, micro-investment process, etc. it could not be ensured due to ineligibility of the participating agencies in the bidding process. In the absence of resource organisations, the required services are being provided through Community Resource Persons. Therefore, it is imperative to retain their services for longer duration till it is required.

Keeping in account aforementioned, it is proposed that the ULBs may be given the authority to extend the service period of the existing CRPs on year to year basis after reviewing the performance of the CRPs and requirement till the Mission period.

Agenda 5/10

Amendment in the selection process of Community Organizers through ULBs.

As per DAY-NULM guidelines "COs will be appointed in the City. Each CO will cover at least 3000 urban poor families. COs should be recruited as per the requirement at city level subject to availability of funds. However at least one CO should be positioned in every city covered under NULM. He /She will interact and will have direct interface with the urban poor and assist them in accessing all the benefits of NULM. The position is a contractual engagement, initially for two years. Renewal of the contract is done every two years based on performance appraisal."

A detailed guideline for the selection of Community Organizers was prepared and approved by the Executive Council. As per the guidelines, the three-member committee consisting of Municipal Commissioner / Executive Officer, City Manager, and City Mission Manager was to be formed for the purpose of screening and selection of the COs. However, later ULBs requested to include Mayor/Chairman of the municipal bodies as a Member of the selection committee. Accordingly, changes in para 2 of the guideline were incorporated to enable ULBs to include Mayor/Chairman as a Member of the Committee.

The restructuring of the Selection Committee for COs may be approved ex post facto.

Agenda 6/10

Approval for output based cash incentive to the CRPs for their contribution under Self-Employment Programme component of DAY – NULM Scheme.

APMAS a renowned organization was engaged as Resource Organization under SPUR program to provide necessary handholding support to the SHGs in its formation, capacity building, account opening, financial literacy, and bank linkages. However, the term of the organization came to an end after May-2017. As a result, SHGs, especially the newly formed, were left unattended due to lack of field level functionaries. Despite the department inviting bids three times to engage new Resource Organizations, the participating agencies in the bidding, failed to qualify technical criteria. Keeping in account the vacuum created due to the absence of resource organizations, services of CRPs were engaged for the purpose of formation and nurturing of SHGs. Though the work done by the CRPs have been significant in terms of formation of the SHGs and its federations, the results of bank linkages and self-employment program have not been addressed adequately. The number of SHGs availing cash credit limit and initiating self-employment activities is far less than the targets.

As per the SM&ID guideline, the services of community-level functionary may be utilized for the purpose of straightening SHGs. The expenditure on handholding, training and nurturing is allowed from SM&ID. Therefore, in order to motivate CRPs for achieving targets of Self Employment Program provision of cash incentives may be introduced.

Hence it is proposed that an output-based cash incentive of Rs. 500/SHG or group against the final approval and disbursal of cash credit limit to each SHG or group loan and Rs. 250/individual against the final approval and disbursal of loans, other than sanctioned under MUDRA scheme, to individual entrepreneur may be allowed on case to case basis.

Agenda 7/10

Approval for combined batches in SDCs under the skill training program

The Employment through Skills Training & Placement (EST&P) Component under NULM is designed to provide skills to the unskilled urban poor as well as to upgrade their existing skills. The program will provide for skill training of the urban poor to enable them setting up self-employment ventures and for salaried jobs in the private sector. The EST&P Program intends to fill the gap between the demand and availability of local skills by providing skill training programs as required by the market. Since the DAY-NULM is being implemented in all the 142 statutory towns in the state, it has an enormous requirement of Skill Development Centres across the state. However, to date only 68 SDCs were operational covering 25 towns only.

On one hand, UD&HD does not have the sufficient number of Skill Development Centres to achieve departmental targets while on the other there few SDCs which are allotted to other departments are not running in full capacity or they still have resources to accommodate additional batches.

Therefore, training of individual urban poor or their batches may be allowed by the Skill Development Centres allotted to the departments other than Urban Development and Housing. Concerned ULBs, after verification, would pay directly to those SDCs for the training of the such number of beneficiaries from UD&HD.

Agenda 8/10

Approval for engagement of Financial Institutions for financial inclusion.

As per the operational guidelines of Social Mobilization and Institution Development DAY-NULM aims to achieve universal financial inclusion, beyond basic banking services, covering all urban poor individuals/households. The objectives of Universal Financial Inclusion cannot be achieved in absence of a strong support mechanism pertaining to financial literacy. In order to bring all the beneficiaries within the ambit of Universal financial inclusion it is imperative that the States/ULBs should take positive action to achieve financial literacy for individual beneficiaries and SHGs as per their requirements:

The guideline envisages that the resource organisations engaged by the SULM would organise sessions on financial literacy for SHG members. In these sessions, the beneficiaries should be made aware of savings, credit, remittance, insurance etc., along with the modalities and operational requirements for accessing the same.

The banks, financial Institutions, insurance agencies, microfinance agencies may be - encouraged to communicate with the urban poor through City Livelihood Centres (CLCs), campaigns etc and ULBs should ensure availability of information and IEC material regarding financial literacy with CLCs and ROs. However, due to non-availability of the Resource Originations, the targets of financial inclusion are difficult to achieve.

Therefore, it is proposed that the Financial Institutions including banks and other Private Firms having experience in organizing financial literacy programs may be allowed to organize financial literacy camps and programs under their Corporate Social Responsibility scheme in certain region designated to them by the department provided they are willing to offer their services without any financial considerations from the beneficiaries and/or ULBs.

Agenda 9/10

Extension of PMC Services (Contract) for the period of January 13, 2019, to January 12, 2020.

Since the mission activities are now being implemented in the 142 ULBs, the requirement of the large team of professionals is essential. The exiting team provided by the project management consulting firm Vision EIS Consulting Pvt. Ltd. has gained the requisite field experience besides developing the mechanism for effective coordination with ULBs and various agencies engaged in the implementation of the programme.

As per Clause 12 “Duration and Rolling Out of the Contract” of the Section 3, the contract of the PMC was initially for the duration of one year and which could be extended annually for a period of next 4 years subject to satisfactory performance of the consultant and availability of the funds with the state.

PMC has played important role in managing the Mission activities. As an outcome, Bihar has climbed several steps in the overall ranking of states assessed by the MoHUA, GOI. On January 8, 2019, the state was on 6th rank as per SPARK, the ranking system introduced by the MoHUA, GOI. Area Level Organisation from Bihar was awarded the first prize and received Rs. 1.5 Lakhs from the MoHUA, GOI. UD&HD was appreciated by the BSDM for managing operations of the Skill Development Centres allotted to it.

The performance of the PMC during the first three-quarters of the FY-2018-19 is given in the following table:

Component-wise progress during Three Quarters of Financial Year 2018-19

S.No.	Component	Target (FY-18-19) as per GoI	Achievement (April-Dec 18)	Percentage
1. Social Mobilization and Institutional Development (SM&ID)				
1.1	SHG Formation	3500	4818	137.66
1.2	Revolving Fund to SHGs *	2500	1526	61.04
1.3	Formation of Area-Level Federations	150	123	82.0
1.4	Formation of City-Level Federations	42	40	95.23
	* Revolving funds would be distributed to eligible 926 SHGs during <i>Shahri Samridhi Pakhwara</i> .			
	• As per policy, the formation and strengthening of SHGs and its federations are being done through CRPs			
2. Shelter for Urban Homeless (SUH)				
2.1	Shelter for Urban Homeless (Sanctioned)	48 (New) 55 (Existing)	103	100.0
2.2	New Shelters Constructed	30	24	80.0
2.3	Shelter for Urban Homeless (Functional)*	30	15	50.00
2.4	Exiting Shelters (Rain Baseras) to be made functional	55	39	70.90
2.5	Identification of Homeless Through Survey in 140 Towns	140	140	100
	* 9 numbers of new shelters are ready to be made operational. Formal inauguration of the shelters is awaited			

S.No.	Component	Target (FY-18-19)	Achievement (April-Dec 18)	Percentage
3. Self-Employment program (SEP)				
3.1	SEP (I)	2200	2038	92.63
3.2	SHG Bank Credit Linkage	2130	180	8.45
4. Support to Urban Street Vendors (SUSV)				
4.1	Number of identity card of surveyed street vendors	32091	15600	48.61
4.2	No. of Vending Zones Sanctioned for Construction in the State *	10	07	70
4.3	Survey of Urban Street Vendors **	142	50	35.21
* Proposals for 9 vending zones are in process of technical approval				
** Adhaar based survey was conducted in 42 towns that were taken up under NULM as per earlier guidelines.				
5 Employment through Skill Training and Placement (EST&P)				
5.1	Candidates Trained under EST&P component	15000	3866	40.12
5.2	Ongoing Training under EST&P component		2152	
5.3	Candidates certified	11250	4084	36.30
5.4	Placement of trained candidates**	7350	235	3.19
* Since 2017, the component is being implemented through 68 Skill Development Centres allotted by the Bihar Skill Development Mission in only 25 ULBs against the requirement of about 300.				

Considering essentiality of trained manpower to accelerate the Mission activities and achieve the targets during 2019-20, further extension of the PMC Contract for the period of January 13, 2019, to January 12, 2020, is proposed.

Vision EIS Consulting Pvt. Ltd. had requested for 10% increase in the rate of remuneration paid to the technical experts as per Clause 11.1 (D) which reads "In case of extension of the contract for the period extending 2 years from the date of start of assignment, the rates of remuneration paid to the technical experts may be reviewed, if necessary and suitably modified as per the market conditions prevailing at that point of time subject to maximum of 10% of the salary paid". In the last meeting of the Executive Committee held on 27 December 2017 it was decided that the 10% increment in the remuneration paid to experts would be considered if significant performance by the PMC-NULM was achieved. However, further action on the same has been pending.

Since the extension is being requested for the fifth year, appropriate decision on the request for increment in salary paid to the experts may be taken.

Agenda 10/10

Any other matter with the permission of Chair.